**Effectiveness of EU conditionality in the Western Balkans: minority rights and the fight against corruption in Croatia and Macedonia**

Annex I Issues of minority rights and corruption in the SAA and partnership documents with Croatia

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| Number of demands | SAA (2001) | European Partnership (2004) | Accession Partnership (2006) | Accession Partnership (2008) |
| Short-term priorities | Medium-term priorities | Short-term priorities | Medium-term priorities | Short-term priorities | Medium-term priorities: NA |
| **Minority rights** |
|  1 |  NA     | Ensure implementation of Constitutional Law on National Minorities |  | Accelerate implementation of Constitutional Law on National Minorities (31)[[1]](#footnote-1) | Ensure implementation of Constitutional Law on National Minorities (38) | Accelerate implementation of Constitutional Law on National Minorities (53) |  |
| 2 | Ensure proportional representation in state bodies |  | Ensure proportional representation in state bodies and self-governing units (31) | Ensure proportional representation in state bodies (38) | Ensure proportional representation in employment (53) |
| 3 | Provide means for Minority Councils |  |  |  |  |
| 4 | Adopt strategy for the protection and integration of Roma (following: Roma strategy) | Implement Roma strategy | Implement Roma strategy (33) | Continue implementation of Roma strategy (39) | Continue implementation of Roma strategy (55) |
| 5 | Speed up refugee return | Implement laws on refugee return | Complete refugee return (31) | Improve climate for returnee’s reintegration (39) | Complete processes of refugees’ return; ensure access of returnees to legal aid and budgetary resources (53) |
| 6 |   |  | Comply with international conventions (33) |  |  |
| 7 |   |  | Ensure proper investigation and prosecution of ethnically motivated crimes (33) |  | Take measures for protection from discrimination and threats (55) |
| 8 |   |  | Develop anti-discrimination strategy (33) | Continue implementation of anti-discrimination strategy (38) | Adopt and implement anti-discrimination strategy (55) |
| 9 |   |  |  |  | Tackle discrimination “more widely” in public sector (53) |
| 10 |  |  |  |  | Promote respect for minorities (54, 55) |
|  **Corruption**  |
|  1 | Cooperation of partners in fight against corruption (Article 80 (1)) | Implementation of legal framework | Implement legal framework | Ensure implementation of legal framework (32) |  | Ensure uniform implementation of legal framework (54) |  |
| 2 |  | Strengthen capacity of Office for Suppression of Corruption and Organized Crime (USKOK) |  | Make USKOK fully operational (31) |  | Ensure full cooperation of state agencies with USKOK (54) |
| 3 |  | Develop national strategy |  | Adopt and implement national strategy (31) |  | Update and accelerate anti-corruption program (53) |
| 4 |  | Provide cooperation among state bodies |  | Provide cooperation among bodies (31) |  | Increase cooperation among state bodies for prevention, detection and prosecution of corruption (53) |
| 5 |  | Introduce code of conduct for state officials and elected representatives |  | Develop codes of conduct and action plans to prevent corruption in state agencies (32) |  | Continue development of codes of conduct and action plans (54) |
| 6 |  | Awareness raising activities |  | Awareness raising activities (32) |  | Awareness raising activities (54) |
| 7 |  |  | Establish special units for combating corruption |  | Establish special units for combating corruption (38) | Establish specialized units (54) |
| 8 |  |  | Adapt to international standards |  | Ensure international standards (38) | Ensure international standards (54) |
| 9 |  |  | Facilitate placement of liaison officers from EU member states in relevant bodies |  |  |  |
| 10 |  |  | Six-monthly reports on results to EU |  |  |  |
| 11 |  |  |  | Increase efforts to prevent, detect and prosecute corruption (32) |  | Increase activities to prevent, detect and prosecute corruption (53) |
| 12 |  |  |  | Provide specialized training to law enforcement agencies (37) |  |  |
| 13 |  |  |  |  |  | “fully address public procurement related corruption” (54) |

# Annex II Issues of minority rights and corruption in the SAA and partnership documents with Macedonia

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| Number of demands | SAA  | European Partnership (2004) | Accession Partnership (2006) | Accession Partnership (2008) |
| Short-term priorities | Medium-term priorities | Short-term priorities | Medium-term priorities | Short-term priorities | Medium-term priorities |
| **Minority Rights** |
| 1 |  NA | Adopt strategic plan for equitable representation of minorities according to Ohrid Framework Agreement (FA) | Implement strategic plan for equitable representation of minorities according to Ohrid FA | Adopt and implement strategic plan for equitable representation of minorities (60) | Implement strategic plan for equitable representation of minorities (67) | Upgrade and implement strategic plan for equitable representation of minorities (36) | Further implement strategy on equitable representation (42) |
| 2 | Ensure implementation of Ohrid FA provisions on languages and community symbols |   |  |  |  |  |
| 3 | Ensure smooth cooperation with Tetovo University  | Ensure higher education in Albanian language according to EU standards |  |  |  |  |
| 4 |   | Improve employment opportunities for all ethnic groups |  |  |  |  |
| 5 |  | Facilitate access to education | Promote access to education for all ethnic communities (61) |  | Promote access of minorities to education (36) |  |
| 6 |   | Promote non-discrimination and equal representation |  |  | Set up mechanisms against discrimination (36) |  |
| 7 |   |  | Ensure promotion of inter-ethnic confidence building in accordance with Ohrid FA (60) |  | Promote inter-ethnic confidence building (35) |  |
| 8 |  |  | Comply with international conventions (60, 61) |  | Comply with international conventions (36) |  |
| 9 |  |  |  |  | Promote access of minorities to justice and social welfare) (36 |  |
| **Corruption** |
|  1 | Cooperation of agreement partners in fight against corruption (Art. 78 (1)) |  Implement strategy against corruption | Ensure proper implementation of national program |  | Implement strategy against corruption (67) |  | Complete implementation of strategy against corruption (40) |
| 2 |  | Increase investigation and prosecution capacities |   | Enhance capacities of police investigators (60) |  |  |  |
| 3 |  |  Improve coordination among public bodies |  | Improve cooperation among state agencies (60) |  | Strengthen cooperation (36) |  |
| 4 |  | Strengthen and implement rules for officials  |   | Adopt rules on conflicts of interest (60) |  |  | Enforce rules on conflicts of interest (40) |
| 5 |  | Strengthen transparency of public procurement |  | Improve transparency of public procurement (60) |  |  |  |
| 6 |  | Adopt law on financing political parties |  | Ensure implementation of laws on financing political parties (60) |  | Impose sanctions on infringement of law on financing political parties, strengthen its enforcement (36) |  |
| 7 |  | Ensure operationality of new Professional Standards Unit |  |  |  |  |  |
| 8 |  | Prosecute corruption in customs unit and within police ranks |  |  |  |  |  |
| 9 |  |  | Ensure adequate laws |  | Ensure implementation of laws (67) | Ensure sustainable implementation of laws (34) |  |
| 10 |  |  | Reports to the EU on results every six months |  |  |  |  |
| 11 |  |  | Facilitate placement of liaison officers from EU member states in relevant bodies |  |  |  |  |
| 12 |  |  |  | Implement recommendations of GRECO (60) |  | Follow recommendations of GRECO (36) |  |
| 13 |  |  |  | Implement recommendations of State Commission on corruption (60) |  | Follow recommendations of State Commission and State Audit Office (36) |  |
| 14 |  |  |  | “Review discretionary rights of certain public officials” (60) |  | Follow up the review (36) |  |
| 15 |  |  |  | Identify extent of corruption in public life (60) |  |  |  |
| 16 |  |  |  |  | Enhance awareness raising activities (67) |  |  |
| 17 |  |  |  |  | Develop “a methodology and operate a system for collecting and sharing intelligence and for mutual access to databases” (67) |  |  |
| 18 |  |  |  |  |  | Ensure implementation of law on public access to information (36) |  |

1. Numbers in brackets indicate page numbers; they were not available for the European Partnerships. [↑](#footnote-ref-1)